#### Open Enrollment: An Overview and How Open Enrolled Pupils are Funded

Jen Demrow and Kari Santistevan School Administration Consultants Parental Education Options Team March 22, 2023





- Program Overview
- Funding/Payments
- Special Education
- Actual Costs for Pupils with Disabilities
- Important Considerations

#### The Who, What, When, Where, and How of Open Enrollment

What is open enrollment?

 Open Enrollment allows parents to apply for their children to attend public school in a district other than the one in which they live.

#### Who can open enroll?

- Any Wisconsin resident in grades 4K through 12 may apply.
- Open enrollment is available for 4K, prekindergarten, and early childhood only if:
  - the child's resident district offers the same type of program and
  - the child is eligible for the program in their resident district.



- When, Where, and How to Apply
  - Regular Application Period:
    - Applying for the following school year
    - February 6 April 28, 2023
    - Online application process (PDF fill-enabled version available)
  - Alternative Application Process:
    - Applying for the current school year
    - Begins July 1
    - PDF fill-enabled application only

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	2	5	

#### Processing Open Enrollment Applications

#### **Nonresident District: Approvals and Denials**

- Applications can only be denied for reasons specified in statute and board policy.
- Nonresident district must send the parent written notification of the decision.
  - By the first Friday following the first Monday in June (June 9, 2023) for applications submitted during the regular application period.
  - Within 20 calendar days for alternative applications.

#### **Resident District: Approvals and Denials**

- Applications can only be denied for reasons specified in statute and board policy.
- Resident district must send the parent written notification of a denial; they may send written notification of an approval.
  - By the second Friday following the first Monday in June (June 16, 2023) for applications submitted during the regular application period.
  - Within 20 calendar days for alternative applications.

#### Open Enrollment Application Log (OPAL)

#### The Open Enrollment Application Log (OPAL) is an:

- **Online application system**
- **Online application management**
- **Online tracking of open enrolled students**
- **Online communication system**
- **Online historical data system** •



#### **Open Enrollment Application Log (OPAL)**

Welcome to the Online Application System for Open Enrollment Please enter your credentials below to log into the OPAL system

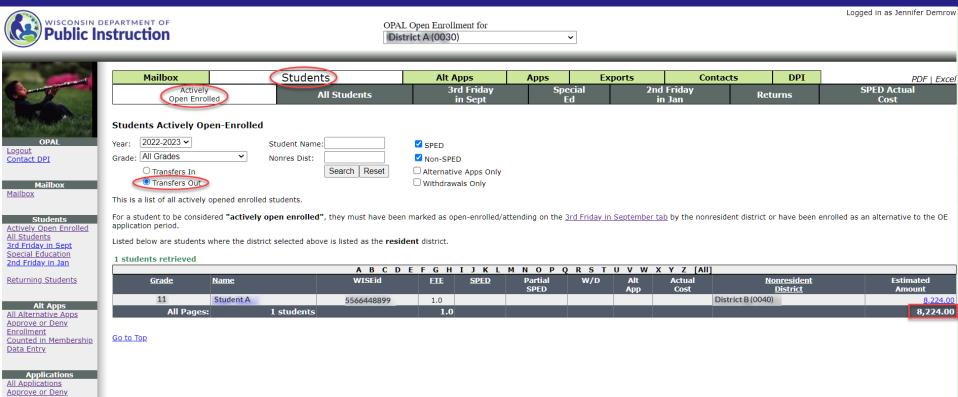


#### When you are finished, please click the Logout link to the left to finish your session and ensure the confidentiality of the data



	DEPARTMENT OF		OPAL Ope	en Enrollment for A (0030)	~				Logged in as Jennifer Demrow
	Mailbox Active Open En	All Su	udents	Alt Apps 3rd Friday in Sept	Apps Speci Ed	Exports al	Conta 2nd Friday in Jan	ts DPI Returns	PDF   Excel SPED Actual Cost
OPAL Logout Contact DPI Mailbox Mailbox	Students Actively C         Year:       2022-2023 •         Grade:       All Grades         Transfers In       Transfers out	• Student Name: • Res Dist: Sea	rch Reset	SPED Non-SPED Alternative Apps Only Withdrawals Only					
Students Actively Open Enrolled All Students 3rd Friday in Sept Special Education 2nd Friday in Jan	For a student to be cons application period.	y opened enrolled students. dered <b>"actively open enrolled"</b> , they s where the district selected above is li	sted as the <b>nonresid</b> e	ent district.	-			ent district or have been	enrolled as an alternative to the OE
Returning Students	Grade	Name	A B C D E I WISEid	FGHIJKL <u>FTE</u> SPEL		RSTUVM W/DA		<u>Resident</u>	Estimated
Alt Apps All Alternative Apps Approve or Deny Enrollment Counted in Membership Data Entry	05 10 All Pages	Student A Student B	5689741325 9874563210	1.0 1.0 2.0	SPED	AF	op Cost D	District Istrict B (0040) Istrict C (0050)	Amount <u>13.076.00</u> <u>8,224.00</u> <b>21,300.00</b>
Applications All Applications Approve or Deny School Assiaments									

<u>School Assignments</u> <u>Intent to Attend</u> Data Entry



School Assignments Intent to Attend

Data Entry

Contacts

#### We recommend that a district's school finance staff should have access to OPAL.

 Need approval from district superintendent.



Contact Us

Application User Management

Welcome to the DPI Application User Management System!

This application will allow you to set up users in your district to access certain web applications. Please enter your credentials below to log into the system.

ID:	
Password:	
	Logi

When you are finished, please click the Logout link to the left to finish your session and ensure the confidentiality of the data.

 A district's superintendent, not DPI, will need to grant access to OPAL and can do so using the Application User Management System (AUM).

#### How Does Open Enrollment Affect My District's Finances?

**Pupil Count for Open Enrolled Pupils** 

 Counting open enrolled pupils – the resident district counts open enrolled pupils (transfers out) for revenue limit and general aid purposes because the resident district pays for the open enrolled pupils.

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#### PI-1563 – Pupil Count Report

- Nonresident district includes "transfers in" pupils in Step 1 (Head Count) and then must remove them from the Head Count under Step 2 (Nonresident Reductions).
- Resident district must add its "transfers out" pupils to the Head Count under Step 4 (Resident Additions) as "transfers out" pupils are not captured in Step 1 (Head Count).

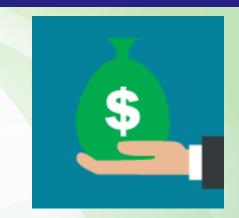
**Amount of State Aid Adjustment** 

The 2022-23 OE transfer amounts are:

- \$8,224 pupils without disabilities
- \$13,076 pupils with disabilities

The 2023-24 estimated OE transfer amounts are:

- To Be Determined pupils without disabilities
- To Be Determined pupils with disabilities



#### **Open Enrollment Payments**

- For each open enrolled pupil, DPI transfers the state-set amount from the resident district to the nonresident district in the final state aid payment.
  - Transfers In DPI increases district's final state aid payment
  - Transfers Out DPI decreases district's final state aid payment
  - The OE payment is prorated for students open enrolled for less than a full school year.

#### **Open Enrollment Payments**

- Unlike general state aid:
  - Nonresident districts are not required to reduce the property tax levy by the amount of the open enrollment payment.
  - Resident districts are not permitted to increase the property tax levy by the amount of the open enrollment payment.
- The OE payment is more comparable to the revenue limit than to state aid in that it represents funds that are or are not available to spend.

#### **Open Enrollment Payments are outside the revenue limit.**

- Net OE gain:
  - Revenue received is outside the limit.
  - Additional spending capacity.
- Net OE loss:
  - District cannot directly levy for that loss of revenue, but...
  - Those "transfers out" pupils were part of the district's revenue limit membership, upon which the district's revenue limit (spending authority) is based.

- The OE payments are like marginal cost as it excludes many cost categories, such as:
  - School administration and operations
  - Maintenance
  - Debt services
  - Transportation



 Thus, the OE payment is less than the total average cost per pupil.

#### **Nonresident District**

- Does not receive full amount of revenue per member
- Is only required to accept pupils for whom there is space

Revenue/Member	\$10,000
OE Aid Amount Received	\$ 8,224
Difference	\$ 1,776
Available to Spend	\$ 8,224

#### **Resident District**

- Does not lose full amount of revenue per member
- Can retain a portion to offset fixed costs in the district

Revenue/Member	\$10,000
OE Aid Amount Paid	\$ 8,224
Retained	\$ 1,776
Available to Spend	\$ 1,776

#### **Alternative Application Payments**

- Payments for alternative application pupils are the same as other open enrolled pupils:
  - They are equal to the open enrollment transfer amount.
  - Prorated at the daily rate (OE amount/180).
  - Are paid as an aid adjustment in the same way as current open enrollment is paid.

**Alternative Applications – Resident Membership Count** 

- Alternative application pupils may transfer in the middle of the school year.
- Therefore, the pupil may or may not have been counted by the resident district on the 3<sup>rd</sup> Friday Count.

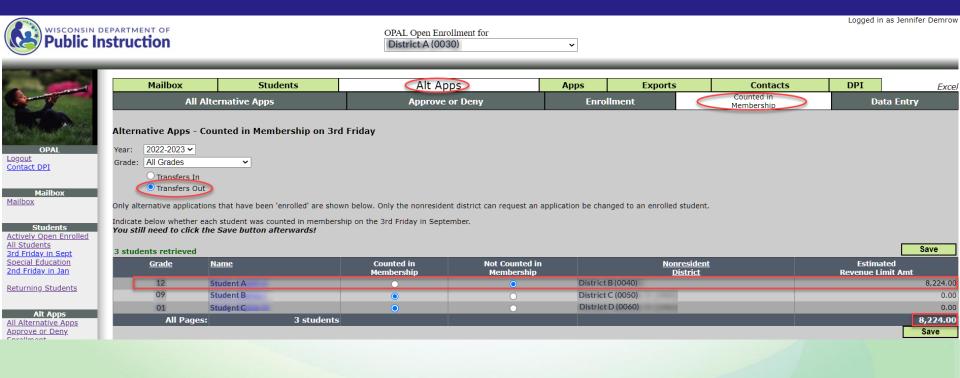
**Alternative Applications – Resident Membership Count** 

- If the resident district was unable to count the pupil, it may receive a revenue limit exemption in the amount of the aid transfer.
  - Taken in the following school year
  - Non-recurring exemption
- The exemption amount is calculated by DPI's open enrollment staff, provided to the School Finance team, and recorded on the district's revenue limit worksheet (line 10E).

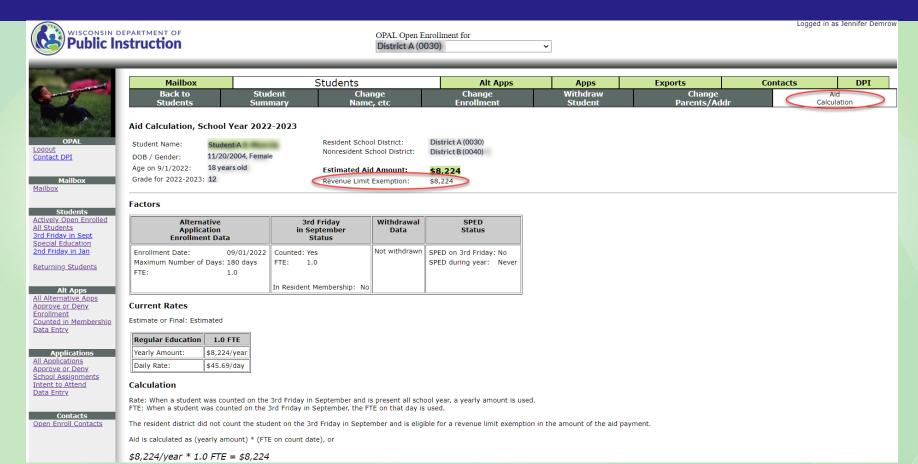
#### **Alternative Applications – Revenue Limit Exemption**

- Resident district needs to go to the Alt Apps tab and then the Counted in Membership tab to indicate the student's 3<sup>rd</sup> Friday status.
- Counted in membership can mean one of two things:
  - The pupil was counted as a resident attending the district in the district's Head Count.
  - The pupil was counted as a Resident Addition (OE Transfer Out pupil).

### **Counted in Membership Tab**



#### **Aid Calculation Tab**



#### **Open Enrollment and Special Education**

#### Open Enrollment and Pupils with Disabilities

# **Open Enrollment and Special Education**

#### **Special Education Funding under OE Law**

- \$13,076 transfer of general school aids
  - Processed by DPI in year-end reconciliation.
  - May not use IDEA funds for transfers out.
  - Other state aids withheld if general aids are insufficient.
- Resident district counts pupil for general aids & revenue limit membership.
- No revenue limit exemption for Transfer of Service (TOS).

# **Open Enrollment and Special Education**

#### **Special Education – Identification During the School Year**

- If an open enrolled pupil is evaluated and identified with a disability after the school year begins:
  - Resident district charged a prorated amount based on the number of days the student received services.
  - In OPAL, the nonresident district enters the number of days the pupil received services and the number of days the pupil did not receive services (known as Partial SPED).

#### Open Enrollment: Actual Costs for Pupils with Disabilities

#### Open Enrollment: Actual Costs for Pupils with Disabilities

# **Actual Costs for Pupils with Disabilities**

- For open enrolled pupils with disabilities in their second or subsequent year, the aid payment will be either the per pupil payment amount or the actual costs to the nonresident district, up to \$30,000.
  - Only if the nonresident district submits a financial statement to the department indicating the actual costs to the school district of providing free appropriate public education (FAPE) to the pupil in the previous school year.

# **Actual Costs for Pupils with Disabilities**

- A financial statement can be submitted into OPAL between the first weekday in August through the last weekday in September.
- Information required for the financial statement include:
  - Local Special Education (SPED) Costs Aidable (011 or 019 via CESA/CCDEB/Other Dist)
  - Local Special Education (SPED) Costs Non-Aidable (Other 019)
  - Grant-Funded Costs (IDEA FT/PS or Other Fund 27 Grant)
  - Grant Reimbursements
  - Medicaid School-Based Services (SBS) Claims
  - State Special Education and School-Age Parents (SPED/SAP) Categorical Aid Information (provided by DPI)

#### **Actual Costs for Pupils with Disabilities**

- A nonresident district should only submit a financial statement if the cost of providing FAPE in the previous school year exceeded the basic open enrollment aid amount for pupils with disabilities.
- A nonresident district will receive the basic aid amount for pupils with disabilities if the pupil is marked as "special education" in OPAL.

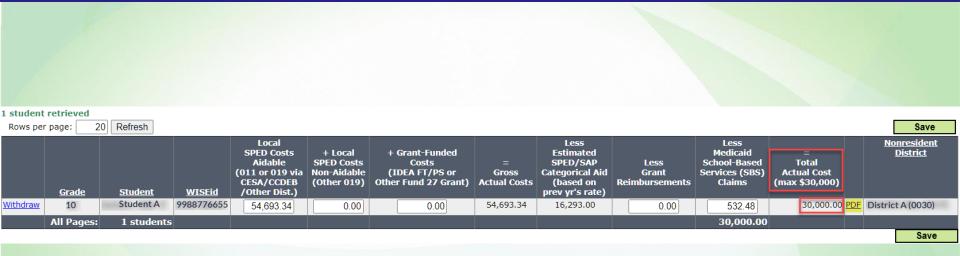
# **Actual Costs for Pupils with Disabilities**

- A nonresident district can withdraw a pupil's financial statement up until 4:00 pm on the second Monday in October.
- There are no provisions in state law that allow a resident district or the department to take any action if the resident district disagrees with a submitted financial statement.

### **SPED Actual Cost Tab in OPAL**

truction		Open Enrollment for ct A (0030)	~								
Mailbox Actively Open Enrolled	Students All Students	Alt Apps 3rd Friday in Sept	Apr Special Ed		Exports 2nd Friday in Jan	Contacts Returns		SPED Actual Cost			
Students - SPED Actual Cost											
Year: 2022-2023 V Grade: All Grades V Transfers In Transfers Out	Student Name: Res Dist: Search Reset										
Listed below are students who were open e	enrolled during the school year of 2021	-22 and were marked as sp	ecial education (S	PED).							
Notes:											
Costs entered should be those incurr	red during the previous school year of 2	2021-22.									
<ul> <li>SPED/SAP categorical aid rate for the</li> </ul>	e previous year of 2021-22 is 29.79%	, which is an estimate. The f	inal rate will be de	etermined in May	2023.						
The final Total Actual FAPE SPED Elig	ible Costs are capped at \$30,000 per	<u>Wis. Stat. 118.51(17)(b)3</u> .									
FAPE = Free Appropriate Public Edu											
*Aid transfer revenue is coded to Fund 27, Source 347. This will decrease a district's local costs when calculating compliance with IDEA's maintenance of effort (MOE) provision. An LEA will need to closely monitor state and local special education costs to ensure the aid transfer revenue received does not offset actual expenditures to a point where MOE is failed. Aid transfer revenue is not an exception to lowering costs under MOE. Non-compliance results in a general fund cash penalty. Questions regarding MOE can be directed to Rachel Zellmer at Rachel.Zellmer@dpi.wi.gov.											
1 student retrieved Rows per page: 20 Refresh								Save			
Grade <u>Student</u> WISE	Local SPED Costs Aidable (011 or 019 via CESA/CCDEB /Other Dist.)	(IDEA FT/PS or	Actual Costs	Less Estimated SPED/SAP Categorical Aid (based on prev yr's rate)	Less Grant Reimbursements	Less Medicaid School-Based Services (SBS) Claims	= Total Actual Cost (max \$30,000)	<u>Nonresident</u> <u>District</u>			
10 Student A 9988776 All Pages: 1 students	6655 0.00 0.00	0.00	0.00	0.00	0.00	0.00	0.00 <u>PC</u>	E District A (0030)			

### **SPED Actual Cost Tab in OPAL**



## **Sample of Financial Statement**



Wisconsin Department of Public Instruction WISCONSIN OPEN ENROLLMENT FINANCIAL STATEMENT FOR SPECIAL EDUCATION ACTUAL COSTS PI-9401-OPAL (06-2019)

INSTRUCTIONS:

Nonresident district: Complete in OPAL.

Collection of this data is a requirement of s.118.51(12)(a) and s.118.51(17)(b)3 Wis. Stats.

Aid transfer revenue is coded to Fund 27. Source 347. This will decrease a district's local costs when calculating compliance with IDEA's maintenance of effort (MOE) provision. An LEA will need to closely monitor state and local special education costs to ensure the aid transfer revenue received does not offset actual expenditures to a point where MOE is failed. Aid transfer revenue is not an exception to lowering costs under MOE. Non-compliance results in a general fund cash penalty. Questions regarding MOE can be directed to Rachel Zellmer at Rachel.Zellmer@dpi.wi.gov

I. AGENCY AND PUPIL INFORMATION				
Name of District Providing Services (Nonresident District)	Name of Resident District			
District A (0030)	District B (0040)			
Name of Pupil - WISEid	School Year			
Student A - 9988776655	2022-23			

#### II. SPECIAL EDUCATION FAPE ACTUAL COSTS

The actual costs for an open enrolled pupil with a disability may include only the costs the nonresident district incurs to provide FAPE to the pupil; non-FAPE costs are not included. Nonresident districts are eligible for up to \$30,000.00 in actual costs, not including any state or federal special education funding.

	Local Special Education Costs - Aidable (011 or 019 via CESA/CCDEB/Other Dist.)	\$54,693.34
ADD	Local Special Education Costs - Non-Aidable (Other 019)	\$0.00
ADD	Grant-Funded Costs (IDEA FT/PS or Other Fund 27 Grant)	\$0.00
	Gross Actual Costs	\$54,693.34
LESS	Estimated State Special Education and School-Age Parents (SPED/SAP) Categorical Aid (Estimate based on previous year's 29.79% rate)	\$16,293.00
LESS	Grant Reimbursements	\$0.00
LESS	Medicaid School-Based Services (SBS) Claims	\$532.48
	Estimated Total Deductions	\$16,825.00
	Gross Actual Costs	\$54,693.34
	Estimated Total Deductions	\$16,825.00
	Estimated Net Actual Costs	\$37,867.86
	Maximum Aid Amount	\$30,000.00
	Lesser of Estimated Net Actual Costs or Maximum Aid Amount	\$30,000.00

Printed on 3/1/2023 at 3:38:15PM

## **Actively Open Enrolled Tab in OPAL**

ARTMENT OF	OPAL Open Enrollment for
truction	District A (0030)

Mailbox		Students	Alt Apps	Apps	Ex	ports	Contac	ts	DPI	PDF   Excel
Actively Open Enrolle	ed	All Students	3rd Friday in Sept	Spe E	ecial Ed		Friday Jan	Ret	urns	SPED Actual Cost

#### Students Actively Open-Enrolled

Year: 💈	2022-2023 🗸	Student Name:			SPED
Grade: 🛛	All Grades 🗸	Res Dist:			Non-SPED
(	Transfers In		Search	Reset	□ Alternative Apps
(	○ Transfers Out				Withdrawals Onl

This is a list of all actively opened enrolled students.

For a student to be considered "actively open enrolled", they must have been marked as open-enrolled/attending on the <u>3rd Friday in September tab</u> by the nonresident district or have been enrolled as an alternative to the OE application period.

Only

Listed below are students where the district selected above is listed as the **nonresident** district.

#### 1 students retrieved

		ABCDEF	GHI	JKLM	NOPQ	RSTU	vwx	Y Z [All]		
<u>Grade</u>	<u>Name</u>	WISEid	FTE	<u>SPED</u>	Partial SPED	W/D	Alt App	Actual Cost	<u>Resident</u> <u>District</u>	Estimated Amount
10	Student A	9988776655	1.0	Yes				Yes	District B (0040)	30,000.00
All Pages:	1 students		1.0							30,000.00

### **Aid Calculation Tab in OPAL**

partment of struction		OPAL Open District A (	Enrollment for	·			
Mailbox		Students	Alt Apps	Apps	Exports	Contacts	DPI
Back to Students	Student Summary	Change Name, etc	Change Enrollment	Withdraw Student	Change Parents/Ad		Aid
Aid Calculation, S	School Year 2022-2023						
Student Name: DOB / Gender:	Student A 11/20/2006, Female	Resident School District: Nonresident School District:	District B (0040) District A (0030)				
Age on 9/1/2022: Grade for 2022-2023	16 years old 3: 10	Estimated Aid Amount: Revenue Limit Exemption:	<b>\$30,000</b>				
Factors	3rd Friday Withdraw	al SPED					

Application Enrollment Data	in September Status	Data	Status
Not an alternative app	Counted: Yes FTE: 1.0	Not withdrawn	SPED on 3rd Friday: Yes SPED during year: Always
			Actual Cost Used: Yes

#### Current Rates

#### Estimate or Final: Estimated

SPED Actual Costs	1.0 FTE			
Yearly Actual Cost:	\$30,000			
Daily Rate:	\$166.67/day			

#### Calculation

Rate: When a student was counted on the 3rd Friday in September and is present and SPED all school year, and a SPED Actual Cost Financial Statement has been filed, the total SPED actual cost is used. FTE: When a student was counted on the 3rd Friday in September, the FTE on that day is used.

Aid is calculated as (Yearly SPED actual cost) \* (FTE on count date), or

#### \$30,000 \* 1.0 FTE = \$30,000

The aid amount shown of is based on the financial statement of SPED Actual Costs submitted by the nonresident district, Whitefish Bay (6419), at the end of the previous school year of 2021-2022. In order to receive this aid amount, the student must be counted on the 3rd Friday in September of the current school year of 2022-2023.

- The SPED Actual Cost aid transfer revenue for a nonresident pupil is coded to Fund 27, Source 347.
- This will decrease a district's costs when calculating compliance with IDEA's maintenance of effort (MOE) provision.

- Aid transfer revenue, such as SPED Actual Cost revenue, is not an exception to lowering costs under MOE.
- Need to ensure that the revenue is offsetting expenditures that are increasing the district's local costs.

- Districts that choose to file a financial statement should ensure that the revenue is accounted for when reporting on the 1504 SE Budget Report.
- Districts should utilize the MOE Scenario Calculator located within the IDEA MOE Eligibility report to determine the SPED actual costs aid revenue impact on MOE results prior to the deadline for withdrawal.

- The deadline to withdraw a financial statement is on the second Monday in October by 4:00pm.
- All questions regarding MOE can be directed to Rachel Zellmer at DPI – <u>rachel.zellmer@dpi.wi.gov</u> or at 608-266-1787.

# **Actual Costs for Pupils with Disabilities**

- Procedural guidance is available on our open enrollment special education webpage (<u>https://dpi.wi.gov/open-</u> <u>enrollment/special-education</u>) and includes:
  - Questions and Answers Open Enrollment Actual Costs for Pupils with Disabilities
  - Instructions for Entering a Pupil's Special Education Actual Cost Information in OPAL
  - Sample Open Enrollment Financial Statement for Special Education Actual Costs

#### **Open Enrollment: Important Considerations**

#### **Special Education Transportation**

- Nonresident districts must provide transportation specified by IEP.
- Transportation is not part of special education space considerations.
- Nonresident districts may not deny open enrollment based on transportation needs or costs.



#### **Tuition Waivers**

- Additional year tuition waivers are funded the same as open enrollment:
   Intervention of the same as open
  - \$8,224 for pupils without disabilities
  - \$13,076 for pupils with disabilities

Wisconsin Department of P REQUEST FOR TUITION V 2022-23 School Year PI-9419-A (Rev. 01-22)	To the parent: Subn district (the district ) returned to you with a not submit complete	INSTRUCTIONS FOR SUBMITTING FORM To the parent Submit the completed form to the nonresident sche district (the district your child currently attends). The form will a returned to you with approval or densian deta in Sections VI and VII. I not submit completed form to the Department of Public Instruction To the nonresident school district. After acting on the application						
Collection of this data is authorized under s. INSTRUCTIONS FOR FILLING OUT FORM • Fill out all information completely and providing failse information may result in d • To be completed as soon as possible after	accurately. Deliberatel enial of the tuition walver.	send a copy of the o school district. Email	completed for a copy of the for an "additi	m to the parent	t and to to the D	the resid		
Questions may be directed to the open enror toil free 888-245-2732, option 2. Email: <u>openenrollment@dpi.wi.gov</u> Internet Website: <u>https://dpi.wi.gov/oe</u>	liment consultant at							
	I. GENERAL INFORMAT	ION AND PARENT SIGNAT	URE					
Student's Name	5	Student's Grade in 2022-23	Student's D	ate of Birth Mo./	Day/Yr.	Gender F		
Email Address				Daytime Phone	Area/N	D.		
Previous Address – Street Address (Nonres	ident District)	City		wi	ZIP			
New Address – Street Address (Resident D	istrict)	City	wi	WI				
Name of Parent or Guardian Print or Type	I HEREBY CERTIFY the complete and accurate. Signature of Parent or G	elated services in accordanc at all of the information cont luardian				ogram (IE Io <i>/Day/Y</i>		
INSTRUCTIONS: If the date of your move in Before February 8, 2022 you are not eligit On or after February 8, 2022, and before After July 1, 2022, and before September On or after September 28, 2022, go to Se	ble for a tuition waiver due July 1, 2022, go to Section 28, 2022 go to Section III. Inction IV.	n IL	ċ					
You are responsible for transporting your of eligible for reimbursement of your transports	hildren to and from school ation costs. See Section VI	I. If you are low-income (elij II.	pible for free	or reduced-price	e meals)	you may		
IL IF YOU MO	VED ON OR AFTER FEB	RUARY 8, 2022, AND PRIC	R TO JULY 1	, 2022				
Answer all of the following questions: Yes No 1. Was the student a resident of the		trict on January 14, 2022?						
2. Is the date of your move on/after     3. Was student enrolled in the Nor     4. Does the student continue to re     If the answers to questions 1 through 4 are	wesident School District or side in Wisconsin?					oi term?		
3. Was student enrolled in the Nor 4. Does the student continue to re If the answers to questions 1 through 4 are	nresident School District co side in Wisconsin? 'Yes," the pupil is eligible fi		waiver for the	e 2022-23 scho		oi term?		

#### **Open Enrollment and Tuition Agreements**

- Districts may not:
  - Deny open enrollment for one pupil due to lack of space, while accepting another for same grade and program with a district or parent-paid tuition agreement.
  - Reserve space for OE and tuition separately.
  - Direct parents into/out of OE based on tuition costs.
- Appeals of OE denial will be overturned if a nonresident district denied open enrollment but accepted pupils under tuition agreements (if you have space for tuition, you have space for OE).



#### Resources

Open Enrollment Webpage https://dpi.wi.gov/open-enrollment

OE Training Modules https://dpi.wi.gov/open-enrollment/resources/training

**Open Enrollment Bulletins** 

https://dpi.wi.gov/open-enrollment/resources/bulletins

Open Enrollment and Special Education https://dpi.wi.gov/open-enrollment/special-education





**Open Enrollment Contact Information** 

Jennifer Demrow jennifer.demrow@dpi.wi.gov 608-264-6707

Kari Santistevan kari.genslersantistevan@dpi.wi.gov 608-267-9196

