# Introduction to WUFAR

# Wisconsin Uniform Financial Accounting Requirements

Matt Baier, Fiscal Data Coordinator School Financial Services Team

**September 7, 2022** 



### What is WUFAR?



- A multi-dimensional reporting system that can also be used as an accounting system by the Local Education Agency (LEA).
- Not required for accounting, but required for reporting and claims to DPI.
- Always used in conjunction with the state Budget and Annual Reports (full and special education), as well as ESSA School-Level Reporting.

#### DPI needs a uniform system for reporting LEA activity for:

- Reporting purposes (both state and federal)
- Calculating general and categorical aid
- Determining compliance with federal regulations
- Comparing activity between LEAs
- State budget building
- Ensuring compliance with Uniform Grant Guidance requirements to track federal grant expenditures

#### LEAs need a consistent system and common language for:

- Purchasing and expenditures
- Planning, creating, and monitoring local budgets and expenses
- Budget development and decision-making authority
- Local budget accountability

Wisconsin Statutes, s. 115.28(13)
UNIFORM FINANCIAL FUND ACCOUNTING.

[The state superintendent shall] prescribe a uniform financial fund accounting system, applicable to all school districts and county children with disabilities education boards, which provides for the recording of all financial transactions inherent in the management of schools and county children with disabilities education board programs and the administration of the state's school aid programs.

#### Wisconsin Statutes, s. 115.30(1)

...School district officers and employees shall maintain a uniform recording of accounting as prescribed by the department and make such reports to the department as will enable it to distribute state school fund appropriations and state educational appropriations to the schools and persons entitled thereto...

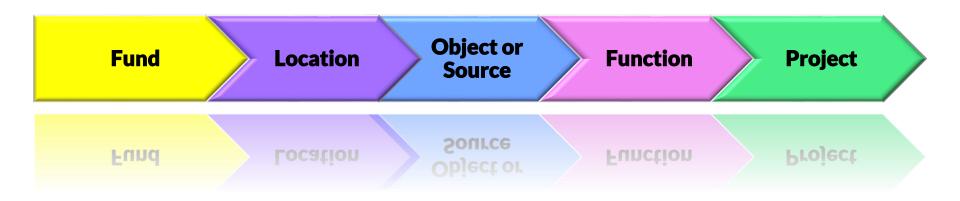
### **GAAP & GASB**

WUFAR meets requirements under Generally Accepted Accounting Principles (GAAP) and Governmental Accounting Standards Board (GASB) which apply to all state and local governments.

Changes to GAAP and GASB are one of the primary reasons DPI makes revisions to WUFAR on a periodic basis.

# **WUFAR Sequence of Dimensions**

This sequence is what you would normally see when looking at an expense report.



# **WUFAR Account Sequence**

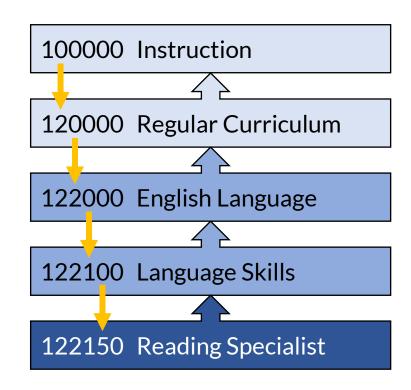
A WUFAR account is a sequence of dimensions:

10 E 120 111 122150 141

Fund – Type – Location – Object/Source – Function - Project

# **WUFAR** is Hierarchical

- WUFAR dimensions "roll up" from lower detail levels to higher summary levels
- A zero means "this includes anything at a lower level with a digit here"



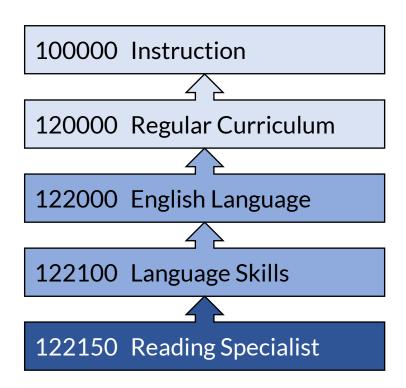
### **WUFAR** is Hierarchical

DPI only defines dimensions to a certain level

100000 and 120000 are required functions for reporting to DPI

122000 and 122100 are optional DPI-defined functions for local use

122150 is a locally created function for an even greater level of detail



# **WUFAR Account Sequence**

#### **Fund**

10 E 120 111 122150 141



Which accounting entity is it part of? 10 = General Fund

### What is a Fund?

- Independent fiscal and accounting entity
- Requiring its own set of books
- In accordance with special regulations, restrictions, and limitations that earmark each fund for a specific activity or for attaining certain objectives

#### **Self-Balancing**

Assets - Liabilities = Fund Balance

Starting Balance + Revenues -

Expenditures = Ending Balance

#### **Self-Contained**

Different funds subject to different

legal & program requirements

Resources move between funds

only through specifically defined

and allowed fund transfers

**Fund** 

**10** 

#### **Fund 10**

- Typically used for general education costs funded by a combination of local, state and federal funds.
- Day-to-day operations
  - General Education Instructional staff
  - General Instructional activities
  - Pupil Services staff
  - Pupil Transportation

**Fund** 

**27** 

#### **Fund 27**

- Used to account for the excess cost of providing special education and related services for students with IEPs.
- Separated for State Special Education Categorical Aid calculation and IDEA Maintenance of Effort (MOE) calculations.

**Fund** 

**50** 

#### **Fund 50**

- Student and elderly food services
- May carry a positive balance, but not a deficit

Any year-end deficit is covered with a transfer from Fund 10

**Fund** 

80

#### **Fund 80**

- Used to account for activities such as adult education, community recreation programs
- District may adopt a separate tax levy for this fund
- School board must establish a Community Service Fund pursuant to s. 120.13(19)
- May not expend monies on ineligible costs as defined by DPI

### **Other Common Funds**

- Special Revenue (Fund 21)
   Usually for fundraising and private gifts
- Debt Service (Funds 38 & 39)
- Capital Projects (Funds 41, 46, 49)

Debt service and capital projects are booked separately from operations

Custodial Fund (Fund 60)

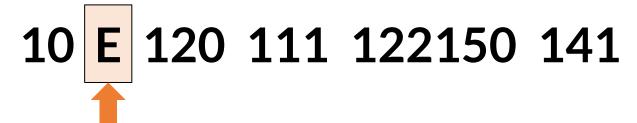
Held on behalf of student & parent organizations Little to no "administrative involvement" by the district

### **Special Funds**

- Other Special Projects (Fund 29)
- Private Trust Fund (Fund 72)
- Employee Trust Fund (Fund 73)
- Cooperative Programs (Fund 99)

### **WUFAR Account Sequence**

#### **Type**



What sort of account is it? E = Expenditure

# **Account Types**

#### **DPI** defines three types of accounts:

- **E**xpenditure
- Revenue
- Balance Sheet

# **Account Types**

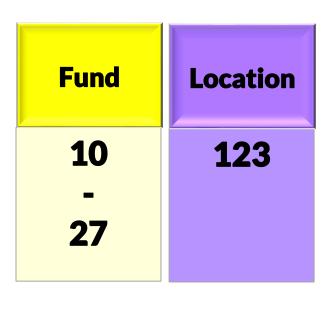
#### Most LEAs add detail for account statement types:

#### **Balance Sheet**

- Asset
- **L** iability
- eQuity

#### **Operating Statement**

- **E**xpenditure
- R evenue



#### **Location**

- Where?
- DPI generally has not collected in the past.
- Can be used for internal tracking by the LEA, including school level reporting.

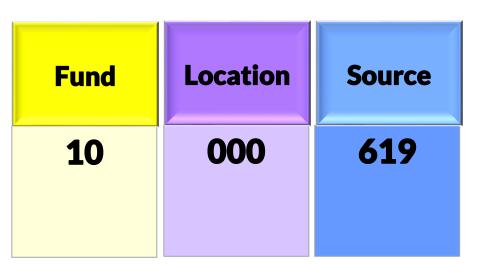
### **WUFAR Account Sequence**

#### **Location**

10 E 120 111 122150 141

Where is this activity located? 120 = Shady Meadow Elementary\*

\* Local account detail

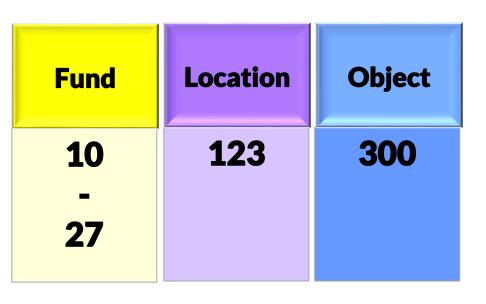


#### Source

#### **Where**

Source identifies revenues and other sources of funds according to their origins.

Used exclusively with Revenues



#### **Object**

#### What or Who

Object identifies the type of cost by category, such as salaries, materials, supplies, or contracted services.

What you are buying, or

Who you are buying it from

### **WUFAR Account Sequence**

#### **Object/Source**

10 E 120 111 122150 141



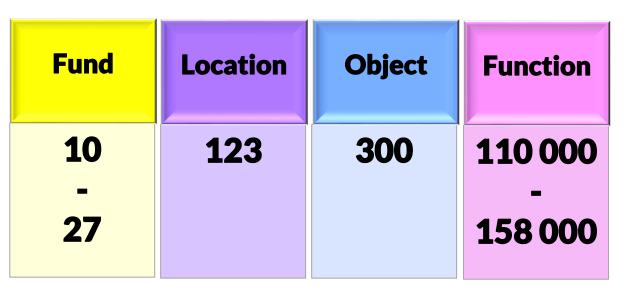
Expense Object: What is being paid for?

111 = Certified Staff Salary\*

\* Local account detail

### **Types of Objects**

- Salaries & Benefits (100 / 200 Objects)
- Purchased Services (300 Objects)
- Non-Capital Objects (400 Objects)
- Capital Objects (500 Objects)
- Insurance (700 Objects)
- Other Objects (900 Objects)



#### **Function**

- Why?
- For what area or purpose?
  - 100 000-level functions are instructional.
  - 200 000-level functions are support services.

# **WUFAR Account Sequence**

#### **Function**

10 E 120 111 122150 141



What is the purpose?

 $122150 = Reading^*$ 

\* Local account detail

### **Types of Functions**

#### **Instruction - 100 000**

- 110 000 Undifferentiated Curriculum
- 120 000 Regular Curriculum
- 130 000 Vocational Curriculum
- 140 000 Physical Curriculum
- 150 000 Special Education Curriculum
- 160 000 Co-curricular Activities
- 170 000 Other Special Needs

### **Types of Functions**

#### **Support Services – 200 000**

- 210 000 Pupil Services
- 220 000 Instructional Staff Services
- 230 000 General Administration
- 240 000 School Building Administration
- 250 000 Business Administration
- 260 000 Central Services
- **❖** 270 000 Insurance and Judgements

### **Example: Instructional Function Detail**

110 000 - Undifferentiated Curriculum: Teaches two or more curricular areas to the same group of students

- Language arts / social studies program
- First grade teacher

### **Example: Instructional Function Detail**

#### 120 000 - Regular Curriculum: Teaches one curricular area

- 122 000 English Language
- 124 000 Mathematics
  - 124 100 Algebra
  - 124 300 Calculus
  - 124 600 Geometry

### **Example: Instructional Function Detail**

#### 150 000 - Special Education Curriculum

152 000 - Early Childhood

156 000 - Physical / Sensory

- 156 100 Deaf & Hard of Hearing
- ❖ 156 200 Homebound
- 156 600 Speech / Language
- ❖ 156 700 Visually Impaired

158 000 - Cross Categorical - SE

159 000 - Other Special Curriculum

- 159 100 Special Education Program Aide
- ❖ 159 200 Special Education Short Term Subs
- 159 300 Special Education Specialty Teachers

### **Types of Functions**

Non-Program Transactions – 400 000s

- 431 000 General Education Contracted Instruction
- 436 000 Special Education Contracted Instruction

Instructional functions (100 000 series) become 400 000 functions when the instruction is purchased.

156 700 for Visual Impairment Teacher Salary / Benefits



436 000 for Contracted Visual Impairment Instruction

## **Example: Support Services Function Detail**

#### 210 000 - Pupil Services

- 211 000 Direction of Pupil Services
- ❖ 212 X00 Social Work
- ❖ 213 X00 Guidance
- \* 214 X00 Health
- 215 X00 Psychological Services

#### 218 000 - Therapy

- 218 100 Occupational Therapy
- 218 200 Physical Therapy

#### 220 000 - Instructional Staff Services

- **❖** 221 000 Improvement of Instruction
  - 221 300 Instructional Staff Training
- 223 000 Supervision & Coordination
  - 223 3X0 SPED Supervision and Coordination
  - 223 900 Other Instructional Staff
     Supervision and Coordination

#### 256 000 - Pupil Transportation

- 260 000 Central Services
- ❖ 264 400 Non-Instructional Staff Training

## **WUFAR Account Format**

Fund	Location	Object	Function	Project
10	123	300	110 000	141
-			-	-
27			158 000	341

#### **Project**

- How is it paid for?
- Project is designed to identify a funding source.

## **WUFAR Account Sequence**

#### **Project**

10 E 120 111 122150 141



Which special program or project is it part of? 141 = Title I

## **Project Codes**

Grants and programs managed by DPI get their own project codes

Payments on the Aids Register show the project code

❖ Aids Register WUFAR Codes - <a href="https://apps6.dpi.wi.gov/AID/WufarReport">https://apps6.dpi.wi.gov/AID/WufarReport</a>

,	gister WUF		des:				
	Project	Appn	CFDA / S.S.	Program Title ▲	Fiscal Contact	Telephone	Email
730	341	241	84.027	IDEA Flow Through Entitlement	Glenn Aumann	(608) 266-3489	glenn.aumann@dpi.wi.gov
730	348	241	84.173	IDEA PreSchool Disc Aid Public	Glenn Aumann	(608) 266-3489	glenn.aumann@dpi.wi.gov
730	347	241	84.173	IDEA VIB Preschool Entitlement Public	Glenn Aumann	(608) 266-3489	glenn.aumann@dpi.wi.gov
730	251	343	45.310	LSTA System Aids Public	Mark Rudman	(608) 267-9187	mark.rudman@dpi.wi.gov
730	372	344	84.366	Math & Science Partner Private Aids	Ryan Egan	(608) 266-1723	ryan.egan@dpi.wi.gov
630	005	235	255.952	Milwaukee Parental Choice Program	Tricia Collins	(608) 266-7475	tricia.collins@dpi.wi.gov

# **Fund 10 Project Codes**

ESEA	IDEA	CARES			
141 – Title I-A					
365 – Title II-A	Coordinated Early Intervening (CEIS)	160 – Elementary and Secondary Emergency Relief			
391 – Title III-A	341 - IDEA	Fund (ESSER)			
381 – Title IV-A	Comprehensive CEIS (CCEIS)	162 – Governor's			
360 – Wisconsin Charter Schools Program	341 – IDEA Title I Schoolwide Set- Aside	Emergency Education Relief Fund (GEER)			
400 – Carl D. Perkins CTE					

# **Fund 27 Project Codes**

Local	Federal					
011 – State Special Education	341 – IDEA Flow-through					
Categorical Aid	347 – IDEA Preschool					
019 – Non-aidable Special Education Cost	160 - ESSER					
Luucation Cost	162 - GEER					
ALL special education expenditures must have a project code.						

## **Project Codes**

Project codes are used to identify expenditures funded by a particular program or grant

10 E 120 111 122150 141

141 = Title I

The default project for local, non-specific costs is 000

10 E 120 111 122150 000

# **Local Project Codes**

LEAs can use their own codes for specific projects or programs

(e.g. referendum construction, non-DPI grants)

900s are reserved for local projects

## **WUFAR Account Sequence**

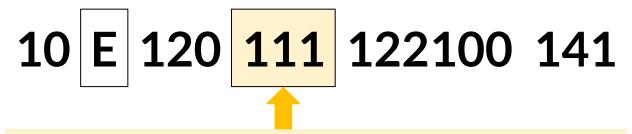
What does this account mean?

10 E 120 111 122150 141

Salary expenditures for a regular education Title I reading specialist at Shady Meadow Elementary School

## **Expenditure vs. Revenue Accounts**

One dimension varies depending on the account type:



With an expenditure account this is an <u>Object</u>, what is being paid for.

## **Expenditure vs. Revenue Accounts**

One dimension varies depending on the account type:



With a revenue account this is a <u>Source</u>, where money is coming from and what it's used for.

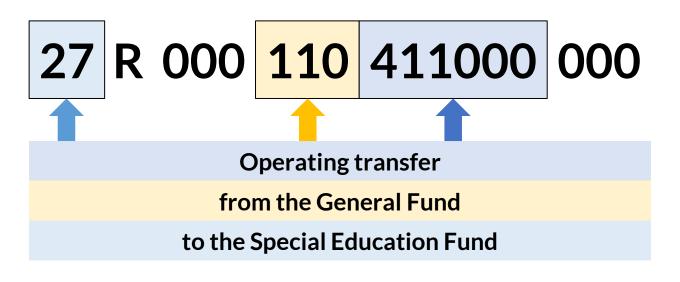
Source 621 = State Equalization Aid



Note that this revenue account does not have a location, function, or project.

DPI does not collect these for most revenues.

DPI specifies revenue functions only for fund transfers:



An LEA may add detail to provide more information:

10 R 000 271 000000 000

Source 271 is used for Co-Curricular Admissions.

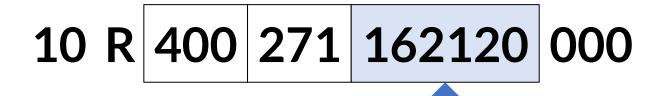
An LEA may add detail to provide more information:



Source 271 is used for Co-Curricular Admissions.

An LEA using location 400 for its high school might want to track admissions by sport...

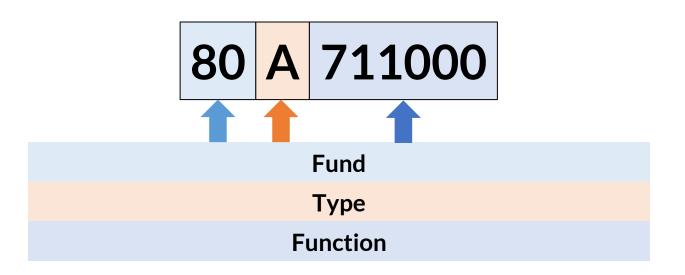
An LEA may add detail to provide more information:



...so they choose to use the detail function they have defined for Girls Basketball, 162120, to code those admissions

## **Balance Sheet Accounts**

Balance sheet accounts use three dimensions:



## **Balance Sheet Accounts**

What does this account mean?

80 <mark>A</mark> 711000

Community Service Fund cash (asset).

## **WUFAR**

SCHOOL FINANCIAL SERVICES / ACCOUNTING, AUDITING & FINANCIAL MANAGEMEN / WISCONSIN UNIFORM FINANCIAL ACCOUNTING REQUIREMENTS (WUFAR)

# Wisconsin Uniform Financial Accounting Requirements (WUFAR)

#### Overview



The Wisconsin Uniform Financial Accounting Requirements (WUFAR) manual presents a uniform financial fund accounting system for all school districts in the state of Wisconsin as required by Wis. Stats. § 115.28(13).

The chart of accounts listing included in the WUFAR is effective as of July 1, 2002. The WUFAR word document has a table of contents with

quick links set up so that you may quickly move through the document to a particular page. To access a page in the document, press the 'Ctrl' key and click on the page number identified in the table of contents.

 Find it on the DPI School Financial Services webpage:
 dpi wi gov/sfs/finances/wufar/over

dpi.wi.gov/sfs/finances/wufar/overvie
w

- WUFAR resources updated at least yearly, including the manual, summary of revisions, and account matrices
- Will transition to Online WUFAR module in WiSFiP

## **Account Matrices**

 Supplemental charts showing allowed account combinations
 Allowed combinations officially defined in the written account dimension descriptions

			WISCONEN SCHOOL FINANCE REPORTING SYSTEM REPORTED EXPENDITURE ACCOUNT CODES REVISION DATE: APRIL 1, 2018																			
				Facility (	TOI	-	Obio		ND			DE SER	VICE		CAPI ROJE FUN	CTE	7	SE	MUNIT RVICE JNDS	Y	FUN	
TYPE	WUFAR FUNCTION	WUFAR	ACCOUNT TITLE	FD	FD	FD	FD	FD	FD 27	FD	FD	FD 38	FD		FD 46	FD			FD 80		FD	FD FC
TYPE	PUNCTION 254410	250	Other Insurance	10 X	21 X	29 X		99 X	27	23	93	38	26	41	46	48 X	X X	50	80	60	72	73 76
E	254410	290	Other Employee Benefits				x		0							×						
ž.	254410	310	Personal Services	- 0	×	×		×									×					
-	256410	320	Property Services	Ŷ	x	Ŷ	Ŷ	Ŷ	Ŷ	×	v					Ŷ.						
E	254410	342	Employee Travel	Q.	â	Ŷ	ŵ	×	x	^	^					x						
E	254410	343	Contracted Service Travel	y	x	×	X	×		×	×					X						
E	254410	348	Vehicle Fuel	Ŷ	Ŷ	Ŷ	x	Ŷ		^	^						-					
E	254410	350	Communication	×	X	X	×	X								×	×					
E	254410	360	Information Technology	×	×	×	x	×								×	×					
E	254410	381	Payment to Municipality	×	×	×	×	×	×							X	x					
	254410	382	Payment to Wisconsin School District	×	X	×	×	X	×							×.	x					
E	254410	383	Payment to CCDEB	×	X	X	×	X	×								×					
	254410	384	Payment to School Districts Outside State	×	×	X	X	×	×								×					
E	254410	385	Payment to County	×	x	X	×	×	×							×						
E	254410	380	Payment to CESA	X	X	X	X	X	X							X						
E	254410	367	Payment to State	×	×	×	X	X	х							X						
E	254410	388	Payment to Federal Government	×	X	X	X		X							×						
E	254410	389	Payment to WTCS	×	X	×	X	×	X								х					
E	254410	410	General Supplies	×	X	×	X	X	Х							X						
	254410	420	Apparel	×	X	×	X	×	X							X						
	254410	440	Non-Capital Equipment		X	×	X	×	Х		25					X						
E	254410 254410	480 480	Equipment Components Non-instructional Computer Software	×	X	×	X	×	×	×						×	×					
E	254410	480		- 0	×	Ŷ	×		×		×					×						
-	254410	550	Other Non-Capital Items Equipment Additions	-0	0	٥	Ŷ	÷.	ŵ							â						
Ε	254410	560	Equipment Replacement	Ŷ	x	Ŷ	Ŷ		x							Ŷ						
E	256410	570	Equipment Rental	ŵ	â	Ŷ		Ŷ								Ŷ						
E	254410	940	Dues and Fees	ŵ	ŵ		x									x.						
E	254410	999	Other Maryllaneous	×					X	×	×					×						
Other Equipm	ant Bennira																					
E	254490	100	Salaries	×	×	×	x	×	×							X	x	×	×			
	254490	211	Retrement-Employee's Share Paid by Employer	×	×	×		×	x									x	×			
E	254490	212	Retrement-Employer's Share	×	×	×		×	×									x	×			
	254490	218	Retrement-Contribution to Employee Benefit Trust	×	x	×	X	×	x							x	x	x	×			
E	254490	219	Retrement-Other Employee Benefits	×	X	X	x	X	X							×	X	X	X			
E	254490	220	Social Security	X	X	X	X	X	×									×	X			
Ε	254490	230	Life Insurance	×	X	X	X	×	X									X	X			
E	254490	240	Health Insurance	×	X	X	X	X	X									X	X			
E	254490	250	Other Insurance	X	X	X	x	X										×	X			
	254490	290	Other Employee Benefits	×	×	×	X	×	х									×	×			
	254490	310	Personal Services	X	X	×			x									×	X			
E	254490	320	Property Services	×					х	Х	×					X		X	×			
	254490	342	Employee Travel	×	×	×	X	×	×							×	×	×	X			

								FOOD AND	
					- [	DEBT	CAPITAL	COMMUNITY	
				Т	EACH	SERVICE	<b>PROJECTS</b>	SERVICE	FIDUCIARY
				INSTRUCTIONAL FUNDS F	UNDS	FUNDS	FUNDS	FUNDS	FUNDS
	WUFAR	WUFAR		FD FD FD FD FD F	FD FD	FD FD	FD FD FD FD	FD FD	FD FD FD
TYPE	FUNCTION	OBJECT	ACCOUNT TITLE	10 21 29 91 99 27 2	23 93	38 39	41 46 48 49	50 80	60 72 73 76
E	254410	250	Other Insurance	x x x x x x			X X		
E	254410	290	Other Employee Benefits	$\times$ $\times$ $\times$ $\times$ $\times$			X X		
E	254410	310	Personal Services	$\times$ $\times$ $\times$ $\times$ $\times$			X X		
E	254410	320	Property Services	$\times$ $\times$ $\times$ $\times$ $\times$	X X		X X		
E	254410	342	Employee Travel	$x \; x \; x \; x \; x \; x \; x$			X X		



# **High-level WUFAR: Sources**

Source	Label	Examples (not a complete list)
100	Transfers	Transfers of money from one fund to another
200	Local Sources	Taxes, fees, donations, sales, interest & investment proceeds
300	Inter-District Payments (WI)	Service payments & aid transits from another WI district
400	Inter-District Payments (OOS)	Service payments from districts outside the state
500	Intermediate Sources	Service payments & aid transits from CESAs & counties
600	State Sources	State aids and grants
700	Federal Sources	Federal aids and grants
800	Other Financing Sources	Debt proceeds, sales of real estate & capital equipment
900	Other Revenues	Cash balance adjustments, refunds, trust contributions

# **High-level WUFAR: Balance Sheet**

Function	Label	Examples (not a complete list)
810000	<b>Current Liabilities</b>	What you owe
811000	Payables	Accounts payable, accrued payroll & benefits
812000	Due to Other Funds	Fund transfers pending
813000	Due to Other Governments	Payments due to other districts, CESA, etc.
814000	Due to Student Organizations	Money held for student clubs & activities
815000	Deposits Payable	Self-funded insurance, HRAs
816000	Deferred Revenues	Items recorded as revenues in the future
817000	Health Benefit Claims Payable	Unpaid claims for self-funded benefits
818000	Due to Parent Organizations	PTO
819000	Other Fund Liabilities	Anything else

# **High-level WUFAR: Balance Sheet**

Function	Label	Examples (not a complete list)					
930000	Fund Balance	Surplus in fund at year end					
935000	Non-Spendable	Non-cash assets, donor restricted funds					
936000	Restricted	Restricted by laws or creditors					
937000	Committed	Held for specific purpose by formal Board action					
938000	Assigned	Intended to be used for specific purpose					
939000	Unassigned	Anything not in other fund balance categories					

# **High-level WUFAR: Balance Sheet**

#### Optional fund balance accounts for local use

Function	Label	Examples (not a complete list)
939000	Unassigned	Anything not in other fund balance categories
939100	Revenue Stabilization	"Rainy Day" fund
939200	Working Capital Needs	Cash flow
939300	Contingencies	Pending litigation, environmental remediation
939400	Emergencies	Disasters, "acts of God"
939900	Other Unassigned	Anything else

## **SFS Contacts**

Matt Baier, Fiscal Data Coordinator
 matthew.baier@dpi.wi.gov, 608-266-163

Olivia Bernitt, School Finance Auditor
 olivia.bernitt@dpi.wi.gov, 608-267-2137

 SFS Team Contact dpifin@dpi.wi.gov, 608-267-9114